# INDEPENDENT AUDITORS' REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

**JUNE 30, 2011** 

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# CITY OFFICIALS

<u>NAME</u>	<u>TITLE</u>	TERM EXPIRES
Mary Vander Woude	Mayor	December 31, 2011
Neal Christensen Jim Delperdang Sue Larsen Jim Hentges Jerry Robinson	Council Member Council Member Council Member Council Member Council Member	December 31, 2013 December 31, 2011 December 31, 2013 December 31, 2011 December 31, 2013
Dennis Daly	City Administrator / Clerk	December 31, 2013
Michael Chozen	City Attorney	December 31, 2013

# WINTHER, STAVE & Co., LLP Certified Public Accountants

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### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Okoboji Okoboji, Iowa

We have audited the accompanying financial statements of the governmental activities, the business type activities, and each major fund of the primary government of the City of Okoboji, lowa, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards, and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, and each major fund for the primary government of the City of Okoboji as of June 30, 2011 and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated November 29, 2011 on our consideration of the City of Okoboji's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that

testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Budgetary comparison information on pages 17 through 19 is not a required part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

The City has not presented management's discussion and analysis which introduces the basic financial statements by presenting certain financial information as well as management's analytical insight on that information that the Government Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements of the City's primary government. The financial statements for the four years ended June 30, 2005 (not presented herein) were previously audited, in accordance with the standards referred to in the second paragraph of this report, by other auditors who expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the five years ended June 30, 2010 (which are not presented herein) and expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 through 3 is presented for the purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Winther, Star + G., LLP

November 29, 2011

### CITY OF OKOBOJI STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS AS OF AND FOR THE YEAR ENDED JUNE 30, 2011

			Program Receipts					
FUNCTIONS/DDOCDAMS.	<u>Dis</u>	bursements		arges for Service	Contri	iting Grants, butions, and cted Interest	Contri	cal Grants, outions, and oted Interest
FUNCTIONS/PROGRAMS: Governmental activities:								
Public safety	\$	317,850	\$	_	\$	-	\$	-
Public works		255,502		11,484		78,638		_
Culture and recreation		25,525		-		-		-
Community and economic development.		153,896		-		-		-
General government		413,848		-		-		_
Debt service		667,829		-		4,500		_
Capital projects		181,604		-		_		_
Total governmental activities		2,016,054		11,484		83,138		
Business-type activities:								
Water		632,190		419,736		-		-
Total business-type activities		632,190		419,736		***		-
TOTAL	\$	2,648,244	\$	431,220	\$	83,138	\$	-

### General Receipts:

Property and other City tax levied for:
General purposes
Tax increment financing collections
Debt service
Local option sales tax
Hotel/motel tax
Unrestricted interest on investments
Capital loan note proceeds
Miscellaneous
Transfers
Total general receipts and transfers

Total general receipts and transfere

Change in cash basis net assets

Cash basis net assets - beginning of year

Cash basis net assets - end of year

Cash basis net assets
Restricted, expendable:
Streets
Urban renewal purposes
Debt service
Unrestricted

Total cash basis net assets

N	Net (Disbursements) Receipts and Changes in Cash Basis Net Assets						
Governmental Business-type							
4	<u>Activities</u>	2	ctivities		<u>Total</u>		
\$	(317,850)	\$	-	\$	(317,850)		
	(165,380)		-		(165,380)		
	(25,525)		-		(25,525)		
	(153,896)		-		(153,896)		
	(413,848)		-		(413,848)		
	(663,329)		-		(663,329)		
	(181,604)		_		(181,604) (1,921,432)		
	(1,921,432)				(1,321,432)		
			(212 454)		(212 454)		
			(212,454) (212,454)		(212,454) (212,454)		
			(212,404)		(212,404)		
	(1,921,432)		(212,454)		(2,133,886)		
	595,944		_		595,944		
	42,929		-		42,929		
	518,011		-		518,011		
	164,213		-		164,213		
	204,161		-		204,161		
	5,025		214		5,239		
	125,000		167,139 3,395		292,139 91,538		
	88,143 -		3,395		91,556		
	1,743,426		170,748		1,914,174		
	(178,006)		(41,706)		(219,712)		
	376,604		241,594		618,198		
\$	198,598	\$	199,888	\$	398,486		
		-					
\$	61,175	\$	-	\$	61,175		
	9,361		-		9,361		
			6,047		6,047		
	128,062		193,841		321,903		
				_			

198,598

199,888 \$

398,486

# CITY OF OKOBOJI STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2011

		Specia	l Revenue	
		Road Use	Urban Renewal	Debt
	<u>General</u>	<u>Tax</u>	Tax Increment	<u>Service</u>
RECEIPTS:				
Property tax	\$ 550,527	\$ -	\$ -	\$ 514,771
Tax increment financing	-	-	42,929	-
Other city tax	413,791	-		3,240
Licenses and permits	15,489	-	-	<u></u>
Use of money and property	5,025	70 620	-	-
Intergovernmental	- 11,484	78,638	-	_
Charges for service Miscellaneous	72,654	_	<u>-</u>	4,500
TOTAL RECEIPTS	1,068,970	78,638	42,929	522,511
TOTAL NEGLII TO	1,000,010	,		
DISBURSEMENTS:				
Operating:				
Public safety	317,850	-	-	-
Public works	156,880	98,622	-	-
Culture and recreation	25,525	-	-	-
Community and economic development	153,896	-	-	-
General government	413,848	-	-	
Debt service	-	_	114,222	553,607
Capital projects				
TOTAL DISBURSEMENTS	1,067,999	98,622	114,222	553,607
EXCESS (DEFICIENCY) OF RECEIPTS				
OVER (UNDER) DISBURSEMENTS	971	(19,984)	(71,293)	(31,096)
OVER (ONDER) BIODOROLMENTO				
OTHER FINANCING SOURCES:				
Proceeds from notes				
TOTAL OTHER FINANCING SOURCES	_	-	-	
NET CHANGES IN CASH BALANCES	971	(19,984)	(71,293)	(31,096)
CASH BALANCES - BEGINNING OF YEAR	127,317	81,159	80,654	30,870
CASIT BALANCES - BEGINNING OF TEXIN	127,017			
CASH BALANCES - END OF YEAR	\$ 128,288	\$ 61,175	\$ 9,361	\$ (226)
CASH BASIS FUND BALANCES:				
Restricted for:				
Urban renewal purposes	\$ -	\$ -	\$ 9,361	\$ -
Streets	Ŧ -	61,175	-	<del>-</del>
Unassigned	128,288		-	(226)
2233.g., 32				
TOTAL CASH BASIS FUND BALANCES	\$ 128,288	\$ 61,175	<u>\$ 9,361</u>	\$ (226)

Capital <u>Projects</u>	<u>Total</u>
\$ - - - - - - -	\$ 1,065,298 42,929 417,031 15,489 5,025 78,638 11,484 77,154 1,713,048
- - - - - 181,604	317,850 255,502 25,525 153,896 413,848 667,829 181,604
181,604	2,016,054
(181,604)	(303,006)
<u>125,000</u> 125,000	125,000 125,000
(56,604)	(178,006)
56,604	376,604
<u> </u>	\$ 198,598
\$ - - -	\$ 9,361 61,175 128,062
\$ -	\$ 198,598

# CITY OF OKOBOJI STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGE IN CASH BALANCES PROPRIETARY FUND AS OF AND FOR THE YEAR ENDED JUNE 30, 2011

	<u>Water</u>
OPERATING RECEIPTS: Charges for service	\$ 419,736 3,395 423,131
DISBURSEMENTS:  Business-type activities  TOTAL OPERATING DISBURSEMENTS	280,386 280,386
EXCESS OF OPERATING RECEIPTS OVER OPERATING DISBURSEMENTS	142,745
NON-OPERATING RECEIPTS (DISBURSEMENTS): Interest on investments Capital loan note proceeds Debt service Capital projects NET NON-OPERATING RECEIPTS (DISBURSEMENTS)	214 167,139 (134,947) (216,857) (184,451)
NET CHANGE IN CASH BALANCE	(41,706)
CASH BALANCE - BEGINNING OF YEAR	241,594
CASH BALANCE - END OF YEAR	\$ 199,888
CASH BASIS FUND BALANCE:  Restricted for debt service  Unrestricted.	\$ 6,047 193,841
TOTAL CASH BASIS FUND BALANCE	\$ 199,888

# CITY OF OKOBOJI NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2011

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Okoboji is a political subdivision of the State of Iowa located in Dickinson County. It was first incorporated in 1922 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development, and general government services. The City also provides water utility services for its citizens.

### A. Reporting Entity

For financial reporting purposes, City of Okoboji has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. The City has no component units which meet the Government Accounting Standards Board criteria.

Related Organization - The City participates with the City of Arnolds Park in the operation of Central Water System (System), which is organized under the Code of Iowa, Chapter 28E, and provides water system services to the two municipalities and an unrelated regional water system. The System is a component unit of the City of Arnolds Park, Iowa, as determined by criteria specified by the Governmental Accounting Standards Board. The System is operated by the parties through a joint Board of Directors consisting of one member from each city council, or such other individual as that council shall designate, and a third member appointed and approved by a majority vote of the city councils of the municipalities. Water services purchased by the City from the System during the year ended June 30, 2011 totaled \$142,673, approximately 45% of total System revenues.

<u>Jointly Governed Organizations</u> - The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Dickinson County Emergency Management Commission, Dickinson County Sanitary Landfill Commission, Dickinson County Water Quality Committee, and Dickinson County Joint E911 Service Board.

### **B.** Basis of Presentation

Government-wide Financial Statement - The Statement of Activities and Net Assets - Cash Basis reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### B. Basis of Presentation - Continued

The Statement of Activities and Net Assets - Cash Basis presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net assets* consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets - Cash Basis demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and (2) grants, contributions, and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and the proprietary fund. Major individual governmental funds and the major individual enterprise fund are reported as separate columns in the fund financial statements. There are no governmental funds reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

### Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is utilized to account for all resources used in the acquisition and construction of capital facilities.

The City reports the following major proprietary fund:

The Water Fund accounts for the operation and maintenance of the City's water system.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### C. Measurement Focus and Basis of Accounting

The City of Okoboji maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications - committed, assigned, and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

### D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2011, disbursements exceeded the amounts budgeted in the debt service function.

### E. Subsequent Events

Management has evaluated subsequent events through the date of the auditors' report, which is the date the financial statements were available to be issued.

### F. Governmental Cash Basis Fund Balances

In the governmental fund financials statements, cash basis fund balances are classified as follows:

Restricted - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Unassigned - All amounts not included in the restricted spendable classification.

### 2. CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2011 were entirely covered by federal depository insurance, or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

### 2. CASH AND POOLED INVESTMENTS - Continued

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high-rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; and certain joint investment trusts.

Interest rate risk - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

### 3. BONDS AND NOTES PAYABLE

Annual debt service requirements to maturity for general obligation and revenue notes and bonds are as follows:

Year Ending June 30,	General Obligation  Notes and Bonds  Principal Interest		<u>Reven</u> Principal	ue Notes Interest	<u>Total</u> Principal Interest		
2012	\$ 664,000	\$ 191,830	\$ 44,000	\$ 28,560	\$ 708,000	\$ 220,390	
2013	585,000	164,602	45,000	27,225	630,000	191,827	
2014	551,000	144,514	47,000	25,845	598,000	170,359	
2015	567,000	125,672	48,000	24,420	615,000	150,092	
2016	584,000	105,563	50,000	22,950	634,000	128,513	
2017 - 2021	1,919,940	236,549	275,000	90,975	2,194,940	327,524	
2022 - 2026	325,000	30,720	321,000	46,335	646,000	77,055	
2027 - 2031		,	144,000	4,350	144,000	4,350	
Total	<u>\$5,195,940</u>	\$ 999,450	\$ 974,000	\$ 270,660	<u>\$6,169,940</u>	\$1,270,110	

The Code of Iowa requires principal and interest on general obligation bonds and notes be paid from the Debt Service Fund unless payable from a special revenue fund as noted below.

Certain general obligation bonds and notes were issued for the purpose of defraying a portion of the costs of carrying out projects within the urban renewal district of the City. The bonds and notes are payable solely from the tax increment financing (TIF) receipts generated by increased property values in the City's TIF district and credited to the Special Revenue, Urban Renewal Tax Increment Fund in accordance with Chapter 403.19 of the Code of Iowa. TIF receipts are generally projected to produce 100 percent of the debt service requirements over the life of the bonds. The proceeds of bonds being repaid from TIF receipts shall be expended only for purposes which are consistent with the plans of the City's urban renewal area. Total principal and interest remaining on the bonds expected to be paid from TIF receipts is \$515,000, payable through June 2020. For the current year, interest paid and total TIF receipts were \$24,222 and \$42,929, respectively.

### 3. BONDS AND NOTES PAYABLE - Continued

### Revenue Notes

The City has pledged future water customer receipts, net of specified operating disbursements, to repay \$1,283,000 in water revenue notes issued in October 2008, with cumulative proceeds of \$1,103,000 received through June 30, 2011. Proceeds from the notes provided financing for the construction of water main extensions. The notes are payable solely from water customer net receipts and are payable through 2026. Annual principal and interest payments on the notes are expected to require 100 percent of net receipts. The total principal and interest remaining to be paid on the notes is \$1,244,660. For the current year, principal and interest paid and total customer net receipts were \$72,480 and \$142,745, respectively.

The resolutions providing for the issuance of the revenue notes include the following provisions:

- a. The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- b. Sufficient monthly transfers shall be made to a separate water revenue note sinking account within the Enterprise Fund for the purpose of making the note principal and interest payments when due.

#### 4. PENSION AND RETIREMENT BENEFITS

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 4.50% of their annual covered salary, and the City is required to contribute 6.95% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by State statute. The City's contribution to IPERS for the years ended June 30, 2011, 2010, and 2009 were \$30,559, \$30,628, and \$27,520, respectively, equal to the required contributions for each year.

### 5. OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u> - The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees and retirees. There are nine active and no retired members in the plan. Eligible retirees receive health care coverage through the same plans that are available for active employees. Retired participants must be age 55 or older at retirement. Benefits terminate upon attaining Medicare eligibility.

Contributions are required for retiree coverage. The retiree contributions are based on and equal to the historical full cost of active members. Retiree expenses are then offset by retiree contributions.

### 5. OTHER POSTEMPLOYMENT BENEFITS (OPEB) - Continued

The medical/prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees.

<u>Funding Policy</u> - The contribution requirements of plan members are established and may be amended by the City. The City currently finances the retiree benefit plan on a pay-asyou-go basis. The most recent active member monthly premiums for the City and plan members are \$454 for single coverage and \$1,140 for family coverage. The same monthly premiums apply to retirees. For the year ended June 30, 2011, the City made no contributions to the retiree benefit plan.

#### 6. COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned compensated absences payable to employees at June 30, 2011 is \$22,188, primarily relating to the General Fund. This liability has been computed based on rates of pay as of June 30, 2011.

#### 7. RISK MANAGEMENT

The City of Okoboji is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 645 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses, and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 200 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

### 7. RISK MANAGEMENT - Continued

The City's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The City's annual contributions to the Pool for the year ended June 30, 2011 were \$33,560.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim. For members requiring specific coverage from \$3,000,000 to \$12,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by The Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. As of June 30, 2011, settled claims have not exceeded the risk pool or reinsurance company coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their casualty capital contributions. If a member withdraws after the sixth year, the member is refunded 100% of its casualty capital contributions; however, the refund is reduced by an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The City of Okoboji also carries commercial insurance purchased from other insurers for coverage associated with workers' compensation. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### 8. LITIGATION

The City is party to routine legal proceedings and litigation arising in the normal course of governmental operations. These legal proceedings are not expected to have a material adverse impact on the City's financial condition.

#### 9. COMMITMENTS AND CONTINGENCIES

The City has committed to provide funding along with the City of Arnolds Park to Central Water Systems for a plant expansion project. The commitment will be paid as the project progresses from the proceeds of an approximately \$4,400,000 general obligation capital loan note issued in June 2009 through the State Revolving Loan Fund. At June 30, 2011, \$1,566,713 has been paid to Central Water System, with advances of \$1,725,940 from the State Revolving Loan Fund. In 2011, the City received a \$875,000 I-Jobs grant to be used as the project progresses.

The City has also pledged economic development payments to two local non-profit organizations. Annual pledges total \$17,500 for the year ending June 30, 2012.

### 10. DEFICIT BALANCE

The Debt Service Fund had a deficit balance of \$226 at June, 30, 2011. The debt service tax levy has been increased to eliminate the deficit.

PEOU	IRED SUPPLEMENTARY INFORMATION	I
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# BUDGETARY COMPARISON SCHEDULE OF

# RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES - BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS

### AND PROPRIETARY FUND REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2011

	Governmental Funds <u>Actual</u>	Proprietary Fund <u>Actual</u>
RECEIPTS: Property tax Tax increment financing Other city tax Licenses and permits Use of money and property Intergovernmental Charges for service Miscellaneous TOTAL RECEIPTS	\$ 1,065,298 42,929 417,031 15,489 5,025 78,638 11,484 77,154 1,713,048	\$ - - 214 - 419,736 3,395 423,345
DISBURSEMENTS: Public safety Public works Culture and recreation Community and economic development General government Debt service Capital projects Business-type activities TOTAL DISBURSEMENTS	317,850 255,502 25,525 153,896 413,848 667,829 181,604	- - - - - - 632,190 632,190
DEFICIENCY OF RECEIPTS UNDER DISBURSEMENTS	(303,006)	(208,845)
OTHER FINANCING SOURCES	125,000	167,139
EXCESS (DEFICIENCY) OF RECEIPTS AND OTHER FINANCING SOURCES OVER (UNDER) DISBURSEMENTS	(178,006)	(41,706)
CASH BALANCES - BEGINNING OF YEAR	376,604	241,594
CASH BALANCES - END OF YEAR	\$ 198,598	\$ 199,888

	D 1 1	Final to		
	Budgete	Net		
<u>Net</u>	<u>Original</u>		<u>Final</u>	<u>Variance</u>
\$ 1,065,298	\$ 1,077,17	8 \$	1,077,178	\$ (11,880)
42,929	41,70	5	41,705	1,224
417,031	394,41	5	394,415	22,616
15,489	12,80	0	12,800	2,689
5,239	9,00	0	9,000	(3,761)
78,638	91,76	3	91,763	(13,125)
431,220	1,482,80	4	1,505,100	(1,073,880)
80,549	17,80	<u> </u>	17,800	62,749
2,136,393	3,127,46	5	3,149,761	(1,013,368)
317,850	318,75	2	318,752	902
255,502	357,12		389,763	134,261
25,525	25,80		25,800	275
153,896	172,00		172,004	18,108
413,848	374,58		425,602	11,754
667,829	553,60		553,608	(114,221)
181,604	139,00		181,604	-
632,190	1,449,80		1,449,804	817,614
 2,648,244	3,390,68		3,516,937	868,693
(511,851)	(263,21	9)	(367,176)	(144,675)
292,139		_	125,000	167,139
(219,712)	(263,21	9)	(242,176)	\$ 22,464
 618,198	590,41	0	541,037	
\$ 398,486	\$ 327,19	91 \$	298,861	

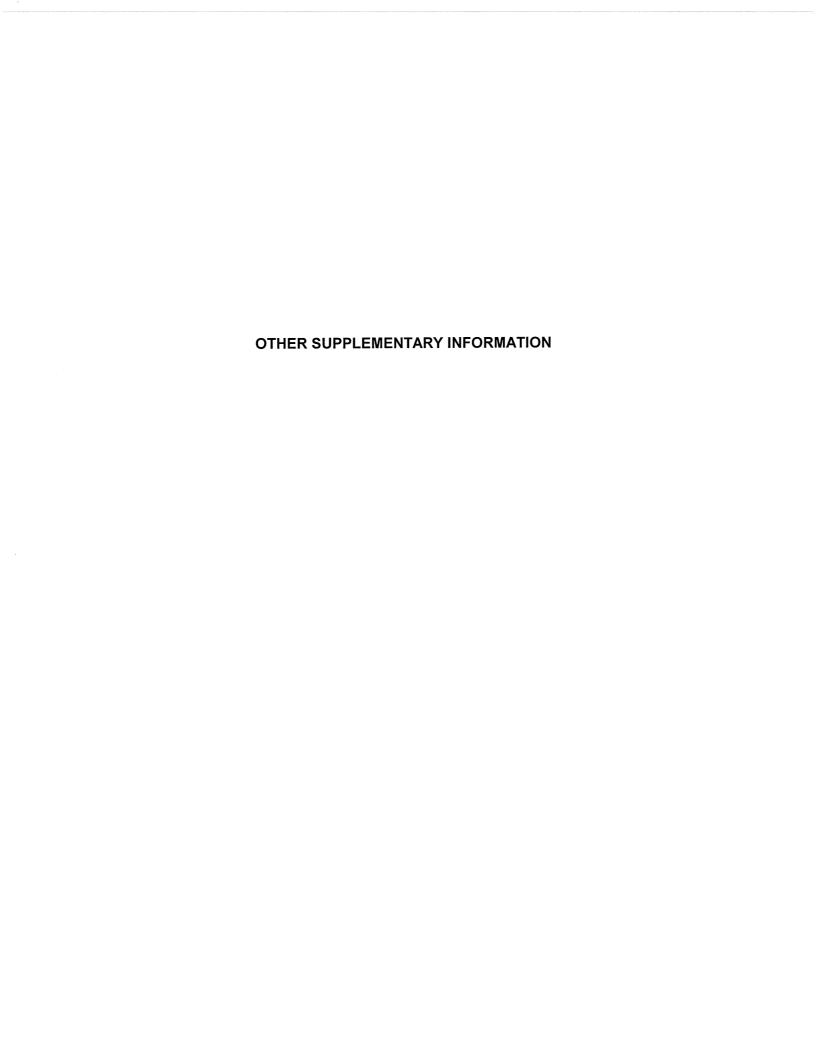
# CITY OF OKOBOJI NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING JUNE 30, 2011

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund and Proprietary Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$126,253. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2011, disbursements exceeded the amounts budgeted in the debt service function.



# CITY OF OKOBOJI SCHEDULE OF INDEBTEDNESS YEAR ENDED JUNE 30, 2011

Obligation	<u>Date of Issue</u>	Amount Interest <u>Rates</u>	Originally <u>Issued</u>
General Obligation Bonds and Notes:			
General Obligation Bonds Paid from Debt Service Paid from TIF Total	April 1, 2002	3.00 - 4.55%	<u>\$ 850,000</u>
General Obligation Bonds (paid from TIF)	October 1, 2005	3.00 - 3.20%	\$ 705,000
General Obligation Refunding Notes Paid from Debt Service Paid from TIF Total	October 1, 2005	3.00 - 4.35%	<u>\$1,045,000</u>
General Obligation Bonds	May 1, 2007	3.65 - 4.00%	<u>\$1,100,000</u>
General Obligation Capital Loan Notes	April 1, 2008	3.75 - 4.10%	<u>\$ 550,000</u>
General Obligation Capital Loan Notes	June 1, 2009	3.25 - 4.625%	<u>\$1,500,000</u>
General Obligation Capital Loan Notes	August 30, 2010	3.25%	<u>\$ 125,000</u>
General Obligation Capital Loan Notes	June 1, 2009	3.00%	<u>\$4,398,000</u>
Revenue Notes:			
Water Revenue Capital Loan Notes	October 1, 2008	3.00%	\$1,283,000

**TOTAL** 

Balance Beginning <u>of Year</u>	Issued During <u>Year</u>	Redeemed During <u>Year</u>	Balance End <u>of Year</u>	Interest <u>Paid</u>	Interest Due and <u>Unpaid</u>
\$ 125,000 <u>80,000</u> <u>205,000</u> <u>120,000</u>		\$ 60,000 <u>40,000</u> <u>100,000</u> <u>40,000</u>	\$ 65,000 <u>40,000</u> 105,000 80,000	\$ 5,628 3,600 9,228 4,480	
215,000 525,000 740,000		215,000 50,000 265,000	475,000 475,000	7,418 20,622 28,040	
900,000		5,000	895,000	<u>36,605</u>	
470,000	-	5,000	465,000	18,620	
1,425,000		100,000	1,325,000	55,857	
	\$ 125,000	4.44.49.97	125,000		
1,570,501	<u>155,439</u>		1,725,940	<u>48,933</u>	
1,016,000		42,000	974,000	30,480	
<u>\$6,446,501</u>	\$ 289,439	<u>\$557,000</u>	<u>\$6,169,940</u>	<u>\$232,243</u>	

# CITY OF OKOBOJI BOND AND NOTE MATURITIES JUNE 30, 2011

	B	al Project onds	N	tal Loan otes	Re !	<u>ion Bonds an</u> funding Notes	Capita Be	al Project onds	Capital Loan Notes		
	<u>Issued 4-1-2002</u>		<u>Issued</u>	<u>10-1-2002</u>	lssued	d 10-1-2005	_lssued	<u>5-1-2007</u>	<u>Issued 4-1-2008</u>		
Year Ending June 30,	Interest <u>Rate</u>	<u>Amount</u>	Interest <u>Rate</u>	<u>Amount</u>	Interest <u>Rate</u>	<u>Amount</u>	Interest <u>Rate</u>	<u>Amount</u>	Interest <u>Rate</u>	<u>Amount</u>	
2012 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028	4.55%	\$105,000	3.75% 3.85	\$ 40,000 40,000	3.55% 3.65 3.75 3.85 3.95 4.05 4.15 4.25 4.35	\$ 45,000 50,000 45,000 50,000 55,000 60,000 65,000	3.80% 3.80 3.85 3.90 3.95 4.00	\$115,000 120,000 125,000 125,000 130,000 135,000 145,000	4.00% 4.00 4.00 3.75 3.85 4.00 4.10	\$ 55,000 60,000 60,000 65,000 80,000 80,000	
TOTALS		\$105,000		\$ 80,000		<u>\$475,000</u>		\$895,000		<u>\$465,000</u>	

Capital Loan Notes Issued 6-1-2009		No	Capital Loan Notes Issued 8-30-2010			Capital Loan Notes Issued 6-1-2009			Water Revenue Capital Loan Notes Issued 10-1-2008			
Interest <u>Rate</u>	<u>Amount</u>	Interest <u>Rate</u>	<u>Amount</u>	Interest <u>Rate</u>		<u>Amount</u>	Interest <u>Rate</u>	:	<u>Amount</u>		<u>Total</u>	
3.25% \$ 3.25 4.00 4.00 4.00 4.00 4.00 4.20 4.375 4.50 4.625	100,000 100,000 100,000 100,000 100,000 100,000 100,000 100,000 100,000 100,000 125,000	3.25% 3.25 3.25 3.25 3.25	\$ 20,000 25,000 25,000 25,000 30,000	3.00% 3.00 3.00 3.00 3.00 3.00 3.00 3.00	\$	184,000 190,000 196,000 202,000 209,000 215,000 230,000 77,940	3.00% 3.00 3.00 3.00 3.00 3.00 3.00 3.00	\$	44,000 45,000 47,000 48,000 50,000 51,000 53,000 57,000 59,000 60,000 62,000 64,000 66,000 69,000 71,000 73,000	<b>\$</b>	708,000 630,000 598,000 615,000 634,000 655,000 445,000 299,940 159,000 160,000 162,000 189,000 66,000 69,000 71,000 73,000	
<u>\$1</u>	1,325,000		<u>\$125,000</u>		\$1	,725,940		\$	974,000	\$6	5,169,940	

# CITY OF OKOBOJI SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION ALL GOVERNMENTAL FUNDS FOR THE LAST TEN YEARS

		2011	<u>2010</u>		2009	2008
RECEIPTS:						
Property tax	\$	1,065,298	\$ 1,000,356	\$	908,324	\$ 875,381
Tax increment financing collections		42,929	75,310		546,769	471,519
Other city tax		417,031	364,536		409,698	407,692
Licenses and permits		15,489	10,956		15,705	17,581
Use of money and property		5,025	14,721		11,201	11,372
Intergovernmental		78,638	76,065		68,035	70,252
Charges for service		11,484	10,931		11,692	13,040
Special assessments		-	-		-	-
Miscellaneous		77,154	 78,655		45,262	 49,285
TOTAL	_\$	1,713,048	\$ 1,631,530	_\$_	2,016,686	\$ 1,916,122
DISBURSEMENTS:						
Operating:						
Public safety	\$	317,850	\$ 345,873	\$	315,060	\$ 309,038
Public works		255,502	301,882		237,557	319,433
Culture and recreation		25,525	33,202		23,696	25,306
Community and economic development		153,896	171,530		192,160	208,064
General government		413,848	363,606		343,442	366,915
Debt service		667,829	722,655		672,055	604,428
Capital projects		181,604	1,759,499		653,629	 969,634_
· · ·						
TOTAL	\$	2,016,054	\$ 3,698,247	\$	2,437,599	 2,802,818

2007	<u>2006</u>	2005	<u>2004</u>		<u>2003</u>		2002	
\$ 807,564 433,158 421,773 36,315 46,095 68,342 13,868	\$ 778,482 340,613 373,107 7,298 33,710 73,261 11,954 53,910	\$ 741,016 324,043 363,002 9,928 6,661 76,800 16,886 1,856 51,941	\$	670,899 260,566 358,850 16,183 5,552 76,078 - 22,266 60,004	\$	636,218 224,741 366,651 5,454 27,907 95,643 - 45,629 94,044	\$ 569,939 134,914 356,348 6,085 43,618 100,099 50,385 101,143	
\$ 1,904,202	 1,672,335	\$ 1,592,133	\$	1,470,398	\$	1,496,287	\$ 1,362,531	
\$ 273,470 240,756 20,341 193,782 356,488 759,187 236,575	\$ 275,750 330,831 35,711 142,225 321,609 561,211 1,308,172	\$ 253,819 443,906 18,345 188,613 370,559 435,825 84,713	\$	216,384 152,108 17,132 150,192 322,433 1,327,440 24,587	\$	262,643 210,582 63,718 69,250 303,440 403,392 1,063,292	\$ 284,300 291,221 73,821 114,000 293,758 297,085 446,219	
\$ 2,080,599	\$ 2,975,509	\$ 1,795,780	\$	2,210,276	\$	2,376,317	\$ 1,800,404	

# WINTHER, STAVE & Co., LLP Certified Public Accountants

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Okoboji, IA 51355

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Okoboji, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the basic financial statements of the City's primary government as listed in the table of contents, and have issued our report thereon dated November 29, 2011. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards, and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Okoboji's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as describe in the accompany Schedule of Findings, we identified a certain deficiency in internal control over financial reporting we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a

deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in Part I of the accompanying Schedule of Findings as item I-A-11 to be a material weakness.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Okoboji's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2011 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Okoboji's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Okoboji and other parties to whom the City of Okoboji may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Okoboji during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Winther, Stare + Co., LCA

November 29, 2011

# CITY OF OKOBOJI SCHEDULE OF FINDINGS FOR THE YEAR ENDED JUNE 30, 2011

# Part I: Findings Related to the Financial Statements

### **Internal Control Deficiency:**

I-A-11 Segregation of Duties - One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The cash receipts listing, bank deposits and the posting of the cash receipts to the cash receipts journal are all done by the same person.

<u>Recommendation</u> - We realize with a limited number of office employees, segregation of duties is difficult. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response - We will consider a review of our control procedures.

<u>Conclusion</u> - Response accepted.

# **Instances of Noncompliance:**

No matters were noted.

# CITY OF OKOBOJI SCHEDULE OF FINDINGS - Continued FOR THE YEAR ENDED JUNE 30, 2011

### Part II: Other Findings Related to Required Statutory Reporting

II-A-11 Certified Budget - Disbursements during the year ended June 30, 2011 exceeded the amounts budgeted in the debt service function. In addition, disbursements in the capital projects function exceeded the amounts budgeted prior to the budget amendment. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

<u>Recommendation</u> - The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - The budget will be amended in the future, if applicable.

Conclusion - Response accepted.

- II-B-11 Questionable Disbursements We noted no expenditures that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-11 <u>Travel Expense</u> No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- II-D-11 <u>Business Transactions</u> No business transactions between the City and City officials or employees were noted.
- II-E-11 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- II-F-11 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- II-G-11 <u>Deposits and Investments</u> We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.

# CITY OF OKOBOJI SCHEDULE OF FINDINGS - Continued FOR THE YEAR ENDED JUNE 30, 2011

# Part II: Other Findings Related to Required Statutory Reporting - Continued

- II-H-11 Revenue Notes No instances of non-compliance with the revenue bond and note resolutions were noted.
- II-I-11 <u>Financial Condition</u> -The Debt Service Fund had a deficit balance of \$226 at June 30, 2011.

<u>Recommendation</u> -The City should investigate alternatives to eliminate this deficit in order to return this fund to a sound financial position.

Response - We will increase our tax levy.

<u>Conclusion</u> - Response accepted.